#### Toll Considerations for US 27 to I-75 Connector Scoping Study





June 12, 2008





## **Project Purpose**

The purpose of this study is to determine the need and explore methods to improve safety, connectivity, and regional access within Jessamine, Fayette, and/or Madison counties between US 27 and I-75.

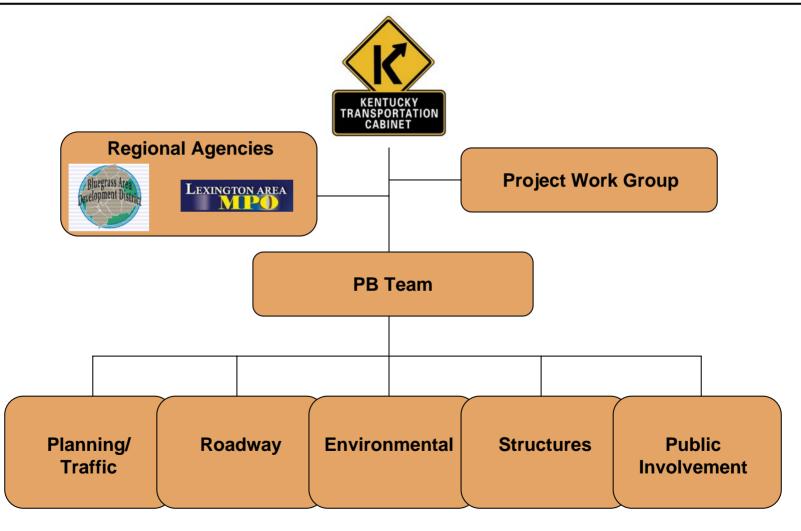


## **Project Need**

- Study Needs Include:
  - Connectivity
  - Vehicle Safety
  - Traffic Congestion
  - Travel Time Reliability
  - Economic Development
  - Improved Access for Truck Traffic
  - Homeland Security

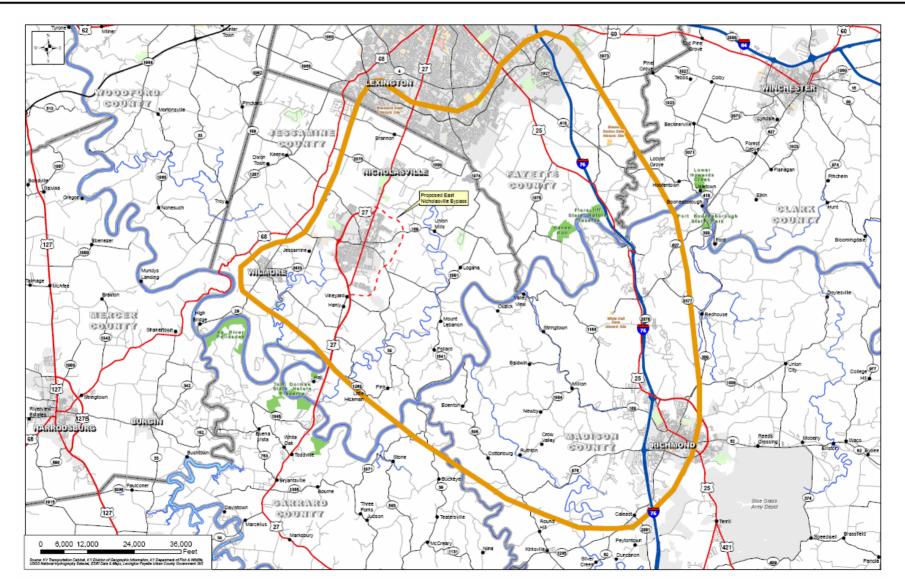


#### US 27 to I-75 Corridor Scoping Study Team Organization





## Study Area



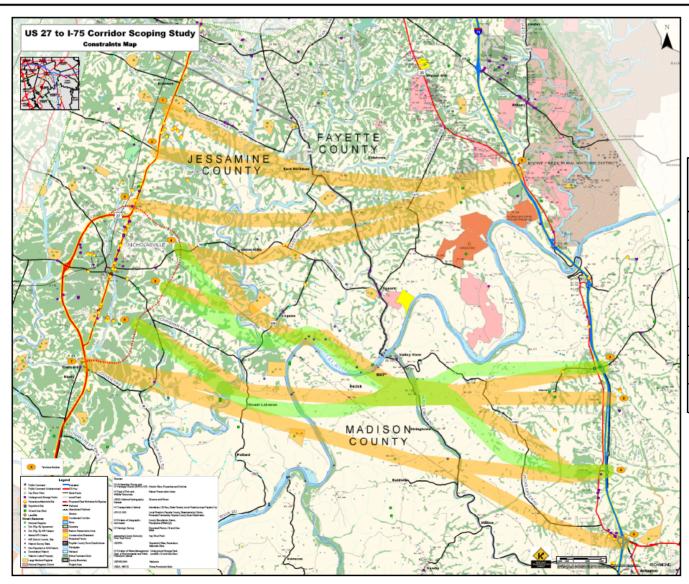


## **Study Characteristics**

- Planning Level Study (not design)
- Looking at Possible Connection from US 27 to I-75
  No Plans for Other Parts of a Roadway East or West
- End Result may be a Corridor (1,000 2,000 ft wide)
  - Not an Alignment
  - Examining a No Build Option
- Alternative Funding Methods are Being Examined
  - Tolls
  - Project Privatization
- No other Project Development Funds Available at this Time



#### **Alternative Corridors**



Alternative Corridors	Description					
	From	То				
0	No-Build					
4-2	Eastern Nicholasville Bypass / KY 169 intersection	I-75 / KY 627 intersection				
4-4	Eastern Nicholasville Bypass / KY 169 intersection	I-75 near Northridge Way				
5-2	Eastern Nicholasville Bypass between KY 169 and KY 39	I-75 / KY 627 intersection				
5-4	Eastern Nicholasville Bypass between KY 169 and KY 39	I-75 near Northridge Way				
6-2	Eastern Nicholasville Bypass just south of KY 39	I-75 / KY 627 intersection				
6-4	Eastern Nicholasville Bypass just south of KY 39	I-75 near Northridge Way				



## **Model Options**

Criteria	Kentucky Statewide Model	Lexington Area MPO Model	Comments
Includes 3-County Study Area	x	-	Lexington Model does not include Madison County
Contains Detailed Information for Part or Entire Study Area	-	х	Lexington Model provides more detailed SE data for TAZs in Fayette / Jessamine County
Model is Calibrated for Part or Entire Study Area	-	х	Lexington Model is calibrated for Fayette / Jessamine County whereas KYSTM is calibrated less for urbanized
Has Potential for Sub-Area Model	x	-	TransCAD has built-in utilities to conduct sub-area analysis
May Have Potential to be Expanded Based on Other Models	-	x	Lexington's Two-County Model could be expanded based on KYSTM or Madison County Model
Has a Freight (Truck) Component	x	-	KYSTM has Truck Model built on TRANSEARCH data; Lexington recently has conducted Freight Research
Has an Adaptable User Interface	-	-	Both models have a strict GISDK code; model may have to be developed 'outside' the code.

'- As shown, both the Kentucky Statewide Model and the Lexington Area MPO Travel Demand Model have advantages and disadvantages with respect to their use on the US 27 to I-75 Scoping Study.

- From previous modeling experiences, sub-area models have proven to be a legitimate and logical option for creating a new model for a specified study area.

- On the other hand, expanding an existing model may prove challenging with respect to zonal development, network development, and the collection of similar data as in the existing model.

- Both a sub-area model and an expanded model will present challenges with respect to calibration.



- In order to determine the need for a connector, the amount of traffic that would potentially use it needs to be quantified.
- The KYSTM was used to:
  - Determine how many vehicles would use a new connector;
  - Determine truck percentages on a new connector;
  - Compare connector volumes among the various alternatives; and
  - Determine impacts on competing roadways.



# **KYSTM Calibration Analysis**

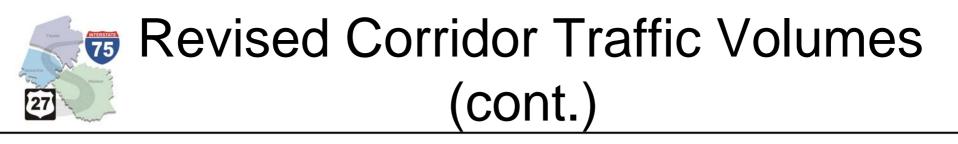
- Summary:
  - ADT assignments from KYSTM were within 1.2% of ADT counts in the 3 county study area
  - US 27 between Nicholasville Bypass and Lexington assignments are high
  - Man O' War Blvd between US 25 and I-75 assignments are low
  - Downtown Nicholasville assignments are low
  - Local roads adjacent to I-75 assignments are low

# **Revised Corridor Traffic Volumes**

- Level 2 Analysis:
  - Percent change in traffic volumes along US 27, Man O' War Blvd. and I-75 were compared for the 18 corridors with the no-build alternative.
  - Some sections of US 27, Man O' War Blvd., and I-75 experience increases in traffic volumes as a result of a new connector while others realized a decrease in overall traffic volumes.
  - The increases and decreases on these roadways was determined to not be a differentiating factor for the remaining 6 build alternatives
  - Corridor volumes from the statewide model were grown at a rate of 1% per year to get a relative comparison among corridors.

### Revised Corridor Traffic Volumes (cont.)

- Level 3 Analysis:
  - The Kentucky Statewide Model (KYSTM) is not able to forecast the corridor volumes to future years.
  - For this level of detail, using the historical growth rates would yield an unrealistic volume of traffic on a new corridor.
  - A meeting was held with KYTC staff to discuss traffic forecasting and the KYSTM.
  - It was decided that the best way to forecast the corridors was to take a weighted average of:
    - Growth factors in the study area based on a KYTC Central Office spreadsheet of growth rates by traffic count station, and
    - The Lexington MPO travel demand model.



- The study area growth rate was calculated to be 2.2% and the ADT for each corridor was forecasted to the year 2040 using that growth rate.
- LOS was calculated for each corridor for the 4 typical roadway cross sections.

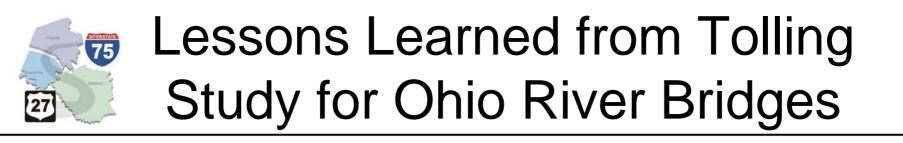


- Average toll costs \$0.05 to \$0.13 per mile.
- Tolls are more than doubled for commercial vehicles, depending on the number of axles.
- Tolls are higher for bridges and tunnels.
- Tolls can help cover maintenance and operation costs as well as some initial construction costs.



## Quick Facts about Toll Roads (Cont.)

- Tolls provide opportunities for Public-Private Partnerships.
- Tolls help reduce demand.
- Depending on the price of the toll, cars and trucks may choose different routes.

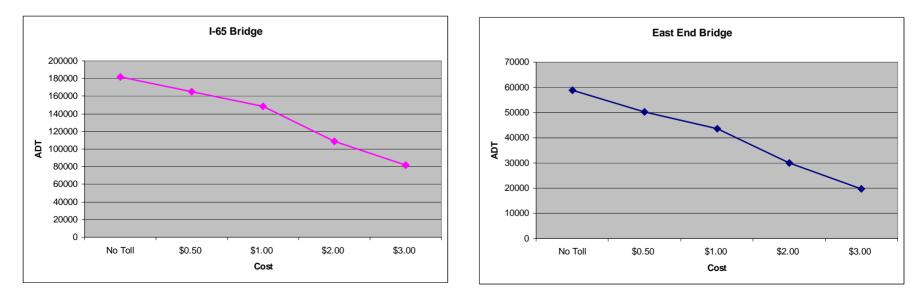


- Travel time savings is equivalent to \$9.60 per hour for passenger vehicles and \$33.00 per hour for trucks.
- Vehicle operating savings are equal to \$0.16 per mile for passenger cars and \$0.65 per mile for trucks.
- Yearly toll operations cost (not including customer service center operations cost) is \$655,600 for alternatives where only 1 bridge is tolled.

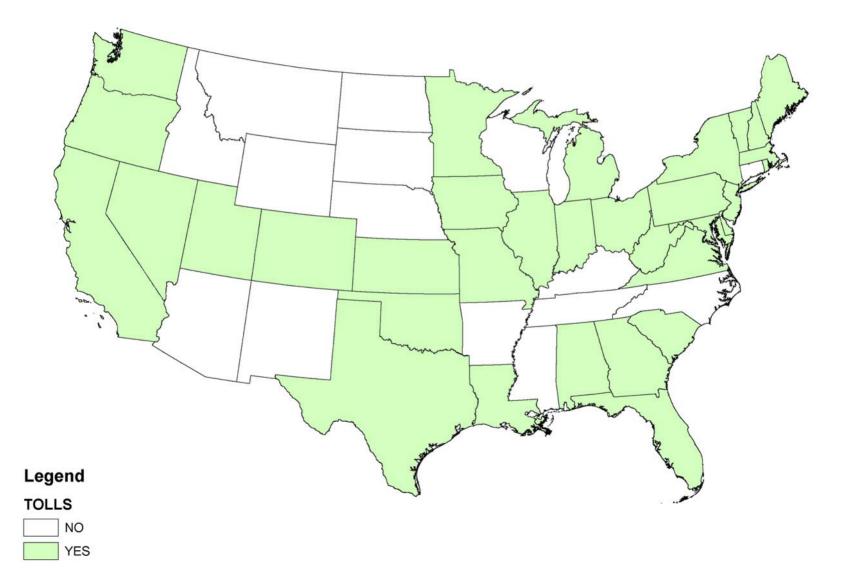


### Ohio River Bridges ADT Toll Impacts

- 2 alternatives were studied where only one of the four bridges was tolled.
- The figures show the 2030 ADT for the I-65 and East End bridges if there is no toll, a toll of \$0.50, \$1.00, \$2.00 or \$3.00.









# Representative Toll Pricing in the US for Entire Roadways

State	Length (mi.)	Road Type	Min Pass Fee	Max Pass Fee	Min Truck Fee	Max Truck Fee
New York	5	Rural Minor Collector	\$9.00			
New York	5.6	Urban Freeway	\$0.32	\$23.05	\$0.67	\$93.85
New York	5.9	Rural Local	\$6.00			
Colorado	6.6	Urban Interstate	\$0.50	\$3.25	\$18.00	\$18.00
South Carolina	7.5	Rural Principal Arterial	\$0.50	\$1.00		
California	10	Urban Freeway	\$1.15	\$9.25	\$1.15	\$9.25
Texas	10.42	Urban Principal Arterial	\$1.00	\$1.25	\$6.25	
Texas	10.58	Urban Principal Arterial	\$1.00	\$1.25	\$6.25	
Texas	11	Urban Freeway	\$2.00		\$12.50	
New York	15	Urban Interstate	\$1.13	\$2.50	\$2.61	\$8.25
Oklahoma	17.3	Rural Minor Arterial	\$1.00		\$1.00	\$2.00
New York	17.9	Rural Interstate	\$0.32	\$23.05	\$0.67	\$93.85
Texas	21.7	Urban Principal Arterial	\$2.00	\$2.50	\$12.50	
Utah	22.5	Rural Principal Arterial	\$2.00		\$8.00	
Ohio	22.5	Rural Interstate	\$1.00		\$1.50	\$3.25
Oklahoma	25	Rural Interstate	\$4.00		\$16.00	

- The selected comparison data was based on existing facilities with similar lengths.
- Data compiled from: <u>Toll Facilities in the United States: Bridges Roads -</u> <u>Tunnels – Ferries.</u> December 2007. Publication No: FHWA-PL-07-029
- Toll fee is for entire length and may include bridges.
- In many states, the toll is dependent on distance of travel and number of axles.



# Representative Toll Pricing in the US for Bridges

State	Length (mi.)	Road Type	Min Pass Fee	Max Pass Fee	Min Truck Fee	Max Truck Fee
Minnesota - North Dakota	0.1	Non-interstate	\$0.63	\$0.75	\$0.63	\$0.75
Illinois - Iowa	0.19	Non-interstate	\$0.50		\$0.50	
New York	0.2	Non-interstate	\$2.00	\$4.00	\$2.00	\$12.00
New York - Canada	0.2	Non-interstate	\$3.00		\$3.00	\$55.00
Texas - Mexico	0.2	Non-interstate	\$2.00	\$7.00	\$7.00	\$20.00
Texas - Mexico	0.2	Non-interstate	\$2.50	\$6.00	\$8.00	\$20.00
Texas - Mexico	0.2	Non-interstate	\$1.65			
Texas - Mexico	0.26	Non-interstate	\$2.50		\$7.00	\$19.00
Texas - Mexico	0.3	Non-interstate	\$1.65			
Alabama	0.39	Non-interstate	\$1.50		\$3.50	\$5.00
New York	0.4	Non-interstate	\$1.00	\$2.25	\$3.60	\$27.00
Texas - Mexico	0.4	Non-interstate	\$2.50			
Illinois - Indiana	0.5	Non-interstate	\$1.00		\$1.50	\$3.00
New York - Canada	0.5	Non-interstate	\$3.00		\$3.00	\$55.00
Texas - Mexico	0.5	Non-interstate	\$1.65			
Alabama	0.59	Non-interstate	\$1.25		\$2.50	\$3.25
Illinois - Iowa	0.6	Non-interstate	\$1.00		\$4.00	\$10.00
New York	0.6	Non-interstate	\$0.30	\$1.00	\$2.50	\$9.00
Alabama	0.62	Non-interstate	\$1.50		\$3.50	\$5.00
New York	0.7	Non-interstate	\$0.30	\$1.00	\$2.50	\$9.00
New York	0.7	Non-interstate	\$1.75	\$2.25	\$3.60	\$27.00
New York - Canada	0.7	Non-interstate	\$2.70	\$3.00	\$5.40	\$13.00
New York	0.8	Non-interstate	\$1.00	\$2.25	\$3.60	\$27.00
Illinois - Indiana	0.9	Non-interstate	\$0.50		\$0.70	\$1.70
Interstate Bridges	1 to 5		\$0.30	\$6.00	\$1.43	\$108.00
Interstate Bridges	>5		\$0.40	\$4.00	\$1.15	\$53.44

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- In many states, the toll is dependent on vehicle type and number of axles.



## Potential Facility Toll Revenue

Corridor	2040 ADT	2040 ADT (Toll Reduction)			2040 Revenue				
		\$0.50	\$1.00	\$2.00	\$3.00	\$0.50	\$1.00	\$2.00	\$3.00
4-2	24,000	21,000	19,000	13,000	9,000	\$9,900,000	\$17,900,000	\$24,400,000	\$25,400,000
4-4	28,000	25,000	22,000	15,000	11,000	\$11,700,000	\$20,700,000	\$28,200,000	\$31,000,000
5-2	23,000	20,000	18,000	13,000	9,000	\$9,400,000	\$16,900,000	\$24,400,000	\$25,400,000
5-4	25,000	22,000	20,000	14,000	10,000	\$10,300,000	\$18,800,000	\$26,300,000	\$28,200,000
6-2	20,000	18,000	16,000	11,000	8,000	\$8,500,000	\$15,000,000	\$20,700,000	\$22,600,000
6-4	21,000	19,000	16,000	12,000	8,000	\$8,900,000	\$15,000,000	\$22,600,000	\$22,600,000

- The ADT reductions due to tolling are based on the Ohio River Bridges Study.
- The revenue shown is based on the upper limit of the ADT volumes.
- The revenue shown is per year for the different tolling prices
- The 2040 revenue dollars includes a 3% inflation factor for the timevalue of money based on the CPI Index



## **Toll Information Conclusions**

- Tolling decreases the ADT / amount of traffic that would use the toll road.
- The majority of states surrounding Kentucky have toll roads.
- Based on similar roadways, tolls between \$1 to \$2 may be appropriate.
- Tolling the bridge over the Kentucky River only does not seem to be cost-effective.
- Given the high estimated construction costs, tolls will not pay for the roadway and may not pay for the operation and maintenance costs for this project.
- A more complete toll study will need to be performed at a later date if this is considered for one of the build alternatives.



## NCHRP 377 Information

- NCHRP 377 is entitled "Compilation of Public Opinion Data on Tolls and Road Pricing"
- The report:
  - Explores how the public feels about tolls and road pricing;
  - Examines public opinion concerning charging for the use of roads; and
  - Highlights factors associated with the acceptance or rejection of road pricing.



## NCHRP 377 Results

- Themes in Public Opinion Results:
  - The public wants to see the value
  - The public wants to react to tangible and specific examples
  - The public cares about the use of the revenues
  - The public learns from the experience
  - The public uses knowledge and information available
  - The public believes in equity but wants fairness
  - The public wants simplicity
  - The public favors tolls over taxes



- Hold 2<sup>nd</sup> Public Meeting June 16, 2008
- Hold PWG Meeting Following Public Meeting to Discuss Public Feedback
- Feedback Collected will Include Public Perception of Tolls
- Choose a Preferred Corridor
- Complete Project Documentation

